



## **BUILDING TRANSITION-TO-WORK SYSTEMS THROUGH SCALABLE ORIENTATION AND RE-ORIENTATION MODELS**

A District Framework for Postsecondary Readiness and Workforce  
Integration for High School Students with Disabilities in Underserved  
Communities

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### **Abstract**

High school students with disabilities, especially those in underserved districts, continue to experience persistent gaps in workforce integration, postsecondary transition success, and adult independence. Although U.S. transition services are federally mandated and supported by multiple interagency frameworks, districts often struggle to operationalize transition programs as scalable systems that meaningfully prepare students for entry into employment and job retention. This companion white paper advances a district-scale transition framework derived from applied disability employment research originally developed in the Philippine setting and adapted for U.S. implementation based on Dr. Peter Jay Ibarita's U.S.-based instructional practice and transition-facing professional experience as a J-1 Exchange Teacher. Drawing on empirical findings that job orientation and re-orientation are strongly linked to functional ability, job satisfaction, and quality of life among employed persons with disabilities, this paper proposes a three-tier Transition-Based Orientation and Re-Orientation Model (TBORM). The model institutionalizes onboarding-style transition supports as measurable, replicable components of inclusive curriculum frameworks, work-based learning systems, and interagency collaboration structures. Integrating external research on job experience acquisition, disability employment integration, and job satisfaction predictors, the paper argues that without systematic orientation and re-orientation structures, transition services remain fragmented, compliance-driven, and insufficient to close post-school workforce outcome gaps in high-need U.S. districts.<sup>1</sup>

### **Keywords**

job orientation; disability employment readiness; secondary transition; functional ability; job satisfaction; inclusive curriculum; underserved districts; work-based learning; vocational integration; scalable district systems.



## **1. Executive Summary**

Transition programming succeeds when it prepares students with disabilities not only to graduate, but to function and thrive in real work environments. Many districts deliver transition services through procedural compliance yet lack institutional systems capable of preparing students for the realities of employment entry, workplace adaptation, and sustained job performance. This companion white paper argues that a critical and underutilized strategy is to formalize job orientation and re-orientation programming as a core feature of district transition systems.

Dr. Peter Jay Ibarita's doctoral dissertation—originally developed in the Philippine disability employment context—demonstrated that structured orientation and re-orientation programs are associated with improved outcomes for employed persons with disabilities across multiple domains, including functional ability, workplace adjustment, job satisfaction, and quality of life.<sup>2</sup> The dissertation's problem framing further emphasized that employees with disabilities frequently encounter early employment barriers, such as uncertainty about task expectations, limited understanding of workplace culture, and insufficient structured learning supports—all of which threaten retention and long-term success.<sup>3</sup>

While the dissertation was initially situated within Philippine employment conditions, its findings reflect a broader principle supported by workforce psychology research: job success is shaped not only by technical competence but also by structured onboarding, workplace social integration, and continuous learning reinforcement.<sup>4</sup> This principle is highly transferable to U.S. transition systems. It is reinforced by Dr. Ibarita's U.S.-based experience as a J-1 Exchange Teacher, during which he observed comparable transition barriers within American high schools—especially in underserved districts where students with disabilities frequently receive transition documentation but not structured workplace preparation.

Accordingly, this companion framework adapts the dissertation's orientation model into a U.S. district-scale approach grounded in the premise that transition programming should function like onboarding systems: structured, repeated, competency-based, and designed for retention, not only compliance. The TBORM model supports districts in embedding orientation and reorientation cycles into transition planning, strengthening students' functional abilities and workplace readiness, improving employment sustainability for transition-age youth with disabilities, and scaling implementation across underserved communities through measurable fidelity.

## **2. Rationale: Why Orientation Systems Belong in Transition Programming**

Job orientation is a structured onboarding process that introduces individuals to job roles, workplace norms, organizational expectations, performance standards, and support systems. For individuals with disabilities, orientation functions as both an instructional mechanism and an equity intervention reducing workplace barriers and strengthening conditions for sustained inclusion.



The dissertation's key premise is that employment entry is not the endpoint of transition success; rather, it is the beginning of a workplace learning process requiring structured guidance and reinforcement.<sup>5</sup> This aligns with broader disability employment literature emphasizing that workplace inclusion depends on access to structured supports, social integration, and consistent opportunity to acquire workplace competencies.<sup>6</sup>

Dr. Ibarita's J-1 teaching experience further supports the relevance of this framework in U.S. secondary education. In many U.S. districts, transition planning is formally documented. Yet, students may graduate without explicit instruction on workplace communication norms, task sequencing and productivity expectations, responding to supervision and feedback, accommodation strategy and disclosure decision-making, workplace conflict resolution and adaptability, and how to seek support appropriately in employment contexts. Without systematic orientation preparation, districts risk producing a transition "paper pathway" rather than an actual workforce readiness pipeline.

### **3. Evidence Base: Orientation, Functional Ability, and Employment Sustainability**

#### **3.1 Employment Does Not Equal Work Readiness**

Dr. Ibarita's dissertation emphasizes that employed persons with disabilities continue to face barriers related to workplace accommodations, discrimination, transportation, limited training, and inequitable professional development access.<sup>7</sup> These barriers reinforce that transition systems must prepare students not only to gain employment but to sustain employment by developing workplace adaptability competencies. This is consistent with research showing that job satisfaction, role clarity, and workplace inclusion influence employee retention and performance.<sup>4</sup> In the disability employment context, orientation programs serve as an early-stage intervention that prevents job breakdown by clarifying expectations and strengthening functional adjustment.

#### **3.2 Work Experience Is a Foundational Workforce Predictor**

A common systemic deficiency in underserved districts is limited access to work experience opportunities—one of the strongest predictors of post-school employment success. Work experience supports skill acquisition, professional identity development, and workplace social learning.<sup>8</sup> Without structured work-based learning pathways, students with disabilities may enter adulthood with limited exposure to authentic job environments, which weakens employment confidence and reduces workforce competitiveness.

#### **3.3 Orientation Programs Reinforce Inclusion for Sensory and Physical Disabilities**

Disability employment research highlights that workplace orientation must address accessibility barriers and inclusion practices, particularly for individuals who are blind or have visual impairments. Disability inclusion frameworks emphasize that successful job



integration requires both workplace accommodations and structured onboarding supports that help individuals navigate workplace expectations and performance systems equitably.<sup>9</sup>

#### 4. Transition-Based Orientation & Re-Orientation Model (TBORM)

Transition readiness for students with disabilities cannot be achieved through isolated job shadowing activities or compliance-based transition documentation alone. Instead, transition supports must operate as a coherent instructional system that builds skill mastery, workplace social integration, and readiness for long-term retention. The Transition-Based Orientation & Re-Orientation Model (TBORM) conceptualizes transition programming as a curriculum-based onboarding system, analogous to employer onboarding frameworks, where students receive structured orientation instruction, guided rehearsal, and reinforcement cycles across multiple years of high school.

TBORM is grounded in the principle that orientation programming should be treated as a curriculum system designed, implemented, assessed, and reinforced over time.<sup>9</sup> Under this model, “orientation” is not limited to an introduction to work environments; rather, it serves as a longitudinal learning pathway that develops workplace competencies, strengthens functional independence, and prepares students to sustain competitive integrated employment after graduation.

The TBORM framework is intentionally designed to be scalable in underserved districts. It can be embedded in district instructional systems through standard modules, multi-tier supports, and fidelity measurement tools, thereby reducing dependence on isolated staff expertise. The model operates across three tiers, enabling districts to deliver universal workplace preparation while also providing intensified supports for students with higher transition risk factors.

##### **Tier 1: Universal Work Orientation (All Students with Disabilities)**

###### **Purpose:**

Tier 1 is a universal district-wide transition foundation that ensures every student with a disability receives direct instruction in workplace expectations, employability skills, self-advocacy, and functional readiness. This tier is designed to be embedded into inclusive instructional settings beginning in early high school and reinforced throughout Grades 9–12.

###### **Core Components:**

Tier 1 includes structured instruction on:

- **Workplace norms and professionalism:** punctuality, communication, etiquette, teamwork, reliability, and ethical conduct
- **Task sequencing and executive functioning:** managing time, following multi-step directions, prioritizing tasks, and sustaining productivity
- **Workplace safety and role responsibility:** understanding safety expectations, appropriate reporting procedures, and behavioral accountability
- **Disability rights and accommodation literacy:** understanding workplace accommodations, legal protections, and adaptive strategies



- **Self-advocacy and professional identity development:** building confidence, communication skills, and personal workplace readiness goals

#### **Instructional Design Features:**

Tier 1 must function as a curriculum sequence, not a one-time intervention. District implementation should include:

- **Standardized orientation modules** delivered through advisory periods, transition classes, or inclusive general education courses
- **Universal Design for Learning (UDL)-aligned delivery**, ensuring accessibility across disability profiles
- **Embedded formative assessments** such as workplace scenario role-play, performance rubrics, and student reflection journals
- **Portfolio development**, including employability profiles, job readiness checklists, and self-advocacy artifacts

#### **Delivery Format:**

This tier is implemented through:

- Integration into **advisory, homeroom, transition seminars**, or career readiness blocks
- Co-teaching models or collaborative planning between general education and special education staff
- District-approved instructional units that ensure consistent delivery across schools
- A structured pacing guide that aligns orientation instruction to yearly transition milestones

#### **Expected Outputs:**

By the end of Tier 1 participation, students should demonstrate:

- documented workplace readiness growth through rubric-based assessment
- a basic employability portfolio (resume draft, interest inventory, self-advocacy statement)
- baseline competency in workplace communication and task management
- measurable progress toward transition-oriented IEP goals

#### **Tier 2: Targeted Career Orientation (Students With Higher Transition Risk Factors)**

##### **Purpose:**

Tier 2 provides intensified, targeted workplace readiness support for students who require additional scaffolding due to heightened transition barriers. These may include students with limited community access, students without prior work exposure, students with more significant executive functioning needs, or students requiring explicit instruction to strengthen workplace social integration.

##### **Core Components:**

Tier 2 expands Tier 1 content through deeper practice and direct coaching in:



- **Job simulations and skill rehearsal:** structured workplace practice labs aligned to real job tasks
- **Task coaching and adaptive instruction:** performance supports such as checklists, visual schedules, and workplace scripts
- **Internship preparation and employer readiness:** instruction on workplace expectations, interviewing, workplace behavior, and onboarding participation
- **Disclosure and accommodation negotiation planning:** guided decision-making on disability disclosure and accommodation requests
- **Workplace social capital development:** communication coaching, conflict prevention skills, and relationship-building strategies

#### **Instructional and Support Features:**

Tier 2 requires structured individualized supports such as:

- small-group instruction and coaching
- practice-based learning modules with explicit performance feedback
- functional transition assessments to identify areas requiring support
- mentoring structures involving teachers, transition specialists, employer partners, or peer mentors

#### **Delivery Format:**

Tier 2 can be delivered through:

- school-based career readiness labs
- targeted pull-out groups aligned with IEP transition services
- pre-internship orientation cohorts that meet weekly
- integrated transition coaching embedded within CTE or career pathways

#### **Expected Outputs:**

Students participating in Tier 2 should demonstrate:

- documented improvements in task completion, workplace routines, and self-management
- readiness benchmarks for internship placement or job shadowing
- improved self-advocacy and accommodation strategy competence
- reduced transition risk indicators and stronger post-school readiness profiles

### **Tier 3: Re-Orientation and Retention Coaching (Students in Work-Based Learning/Placement)<sup>10</sup>**

#### **Purpose:**

Tier 3 is designed specifically to address the most frequent point of transition failure: the period following the onset of work-based learning. Even when students secure internships, job placements, or employment-aligned experiences, early breakdown often occurs due to insufficient reinforcement of expectations, difficulty interpreting feedback, mismatches in workplace supports, or inadequate follow-through on accommodations. Tier 3 formalizes re-orientation as a retention strategy, ensuring workplace participation becomes sustainable and instructional rather than temporary exposure.





This tier directly reflects the evidence that retention is threatened when orientation is not reinforced and that re-orientation is essential to sustaining employment outcomes.<sup>10</sup>

### **Core Components:**

Tier 3 includes structured supports such as:

- **weekly re-orientation sessions** during internship or work-based placement
- **feedback interpretation and correction coaching:** helping students understand supervisor feedback, workplace expectations, and improvement strategies
- **conflict resolution and workplace self-regulation:** supporting emotional regulation, communication during challenges, and behavioral self-management
- **accommodation troubleshooting and reinforcement:** ensuring accommodations are requested, implemented, and adjusted effectively
- **continuity conferencing with employers and agencies:** coordinating support with vocational rehabilitation counselors, employers, and school teams

### **Delivery Format:**

Tier 3 is delivered through:

- weekly coaching check-ins (in person or virtual)
- structured workplace reflection logs and guided debrief sessions
- employer feedback loops aligned to skill-building rubrics
- crisis prevention supports when performance challenges arise
- multi-agency conference to reinforce continuity of services beyond school

### **Expected Outputs:**

By the conclusion of Tier 3 participation, districts should see:

- improved internship retention and completion rates
- stronger supervisor satisfaction and performance outcomes
- increased student confidence and self-advocacy competence
- documented workplace skill mastery aligned with post-school goals
- stronger continuity between school transition planning and post-school employment supports

## **TBORM as a Scalable District Transition System**

TBORM's three-tier structure enables districts, particularly underserved districts, to implement transition programming as a coherent instructional system rather than as isolated activities. By embedding universal orientation into curricular systems and expanding targeted, retention-focused supports through Tier 2 and Tier 3, districts can improve both access and effectiveness. Most importantly, TBORM provides a framework that supports measurable implementation fidelity and outcome monitoring, ensuring that transition services translate into postsecondary readiness and sustainable workforce integration.

## **5. Implementation Strategy for Underserved U.S. Districts**

A transition framework can only achieve meaningful impact if it is designed for sustainability, replication, and measurable fidelity. Underserved districts often face structural



constraints, limited staffing capacity, reduced community partnerships, inconsistent access to professional development, and fewer resources for specialized programming. These constraints make it essential that TBORM be implemented as a district-scale system rather than a localized intervention dependent on individual staff expertise or short-term program funding. Accordingly, the implementation strategy emphasizes district infrastructure, capacity building, and long-term sustainability through alignment of workforce partnerships.

### **5.1 District Infrastructure Over Individual Expertise**

To scale effectively, TBORM must be embedded in district systems rather than dependent on isolated staff expertise. This requires that districts establish institutional structures that ensure continuity across multiple schools, leadership transitions, and shifting resource conditions. In practice, districts must move from “program ownership” by individual transition teachers or specialists toward system ownership through standardized curriculum pathways, leadership protocols, and accountability tools.

District infrastructure for TBORM implementation should include:

- **Standardized instructional units and pacing guides** for Tier 1 orientation programming, ensuring consistent delivery across schools and grade levels
- **District-approved curriculum frameworks** that embed workplace readiness content into advisory programming, transition seminars, career exploration courses, or inclusive instruction
- **Implementation rubrics and fidelity checklists** that allow instructional leaders to monitor whether orientation and re-orientation modules are delivered as intended
- **District transition leadership structures**, such as a transition steering committee or multi-disciplinary implementation team, are responsible for guiding program coherence and evaluating outcomes
- **Clear role definitions** for Instructional Coordinators, special education leads, counselors, and career pathway coordinators to prevent fragmented responsibility and ensure aligned implementation

These structures strengthen scalability by ensuring that TBORM does not depend on isolated excellence or informal knowledge. Instead, the model becomes a durable district system capable of producing consistent outcomes across schools, especially critical in underserved districts where turnover and staffing gaps frequently undermine continuity.

### **5.2 Training and Capacity Building Systems**

District sustainability requires a train-the-trainer professional learning system and role-specific coaching for teachers, transition staff, paraprofessionals, and employer partnership coordinators. The capacity-building approach must be designed to institutionalize skills across the district rather than relying on sporadic workshops or external technical assistance.

A sustainable TBORM training system should include:

- **Foundational training modules** for Tier 1 implementation, ensuring that all educators delivering workplace orientation instruction understand content scope, accessibility expectations, and assessment methods





- **Cohort-based learning structures**, in which pilot implementation schools form a learning network and generate shared implementation tools, lesson templates, and student support practices
- **Role-specific coaching**, including:
  - instructional coaching for general education teachers implementing inclusive workplace readiness instruction
  - transition coaching for special education staff implementing Tier 2 and Tier 3 supports
  - partnership coordination coaching for staff responsible for employer relationships and interagency collaboration
- **Implementation competency benchmarks**, requiring staff to demonstrate mastery in delivering key elements of orientation instruction (e.g., teaching workplace communication, supporting self-advocacy, conducting performance-based assessments)
- **Ongoing professional learning communities (PLCs)** focused on data review, implementation reflection, and continuous improvement in transition outcomes

Train-the-trainer capacity building also ensures districts can expand TBORM beyond pilot sites. Once teachers and leaders are trained and equipped to coach others, the model can be scaled without requiring large-scale increases in external staffing, making it more feasible for districts facing budgetary constraints.

### **5.3 Sustainability and Workforce Partnership Alignment<sup>11</sup>**

Transition systems require sustainable structures for paid and unpaid work-based learning and workforce collaboration. This includes aligning school-based transition planning with workforce readiness pathways and employer onboarding practices, such as compensation models and scheduling structures that reflect actual labor conditions.<sup>11</sup> This pillar is critical because work-based learning and employer partnerships often collapse when districts lack consistent systems for recruitment, placement, supervision, and mutual accountability.

Sustainability requires districts to treat workforce partnerships as institutional relationships rather than informal arrangements. Key sustainability actions include:

- **Formal employer partnership infrastructure**, including written partnership agreements, clear expectations for student supervision, and consistent feedback mechanisms
- **Structured placement systems**, ensuring that internship or job placement opportunities are matched to student readiness levels, strengths, and accommodation needs
- **Scheduling frameworks** that allow students to participate in work-based learning without compromising academic requirements, including flexible credit models or structured release time
- **Compensation and participation clarity**, ensuring that districts distinguish between:
  - paid employment placements
  - unpaid internships aligned with instructional goals
  - short-term job shadowing experiences
 and that each category has defined expectations and protections consistent with labor conditions<sup>11</sup>



- **Employer onboarding alignment**, ensuring the district's Tier 3 re-orientation supports complementing employer onboarding rather than duplicating or conflicting with workplace expectations
- **Interagency coordination procedures**, allowing districts to leverage vocational rehabilitation support, workforce boards, community college partners, and community organizations to sustain placements and ensure continuity beyond graduation

A key sustainability principle is that districts must reduce reliance on “one-off” employer partnerships and instead build consistent pathways that can be expanded over time. When workforce partnerships are institutionalized—supported by structured onboarding alignment, feedback protocols, and continuity planning—work-based learning becomes scalable, and transition outcomes become measurable at the district level.

## Implementation Outcome

Together, these strategies ensure that TBORM is not implemented as a short-term project or isolated intervention, but as a district-scale transition infrastructure designed for:

- replication across multiple schools
- durability across staff turnover
- sustainable employer partnership networks
- measurable outcomes tied to postsecondary and workforce success

This implementation approach is particularly suited to underserved districts because it strengthens system resilience and reduces dependence on resources that may be inconsistent or unavailable over time.

## 6. Evaluation Metrics and Outcomes

Student-level metrics: workplace readiness rubrics; self-determination/self-advocacy assessments; work-based learning completion rates; indicators of employment confidence and satisfaction.

Program-level metrics: implementation fidelity; internship retention and completion; employer satisfaction and feedback; interagency collaboration participation; post-school outcomes improvement measures.

## 7. Conclusion

Transition outcomes for students with disabilities in underserved U.S. districts will not improve through compliance alone. Districts must build transition systems that function like professional onboarding systems: structured, repeated, measurable, and retention-oriented. Dr. Ibarita's dissertation research, originally developed in the Philippine disability employment setting, provides applied evidence that orientation and re-orientation systems influence functional ability, job satisfaction, and quality of life among employed persons with disabilities.<sup>2</sup> Dr. Ibarita's U.S. experience as a J-1 Exchange Teacher provides a practical foundation for adapting these principles into American secondary transition programming. This companion paper concludes that embedding systematic orientation and re-orientation



models into district transition systems strengthens postsecondary readiness and workforce integration outcomes for high school students with disabilities.

## Endnotes

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