



Developing and Scaling a Data-Driven Math Intervention and SPED-Aligned Instructional Framework for Underserved K–12 Schools

A Policy White Paper

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About the Author



Luisa Adalin Tancioco is a dedicated mathematics educator and instructional leader based in Whiteriver, Arizona, with extensive experience spanning both U.S. and international school systems across secondary and elementary education, including specialized support for students in special education (SPED). She has served as a Math Teacher with the Whiteriver Unified School District #20 at Alchesay High School since October 2021, where she delivers standards-aligned instruction, uses assessment data to guide academic growth, maintains compliant academic records, and collaborates with educators to strengthen instructional outcomes. Before her U.S. role, she served for more than five years as a Math 9/SPED Teacher under the Philippine Department of Education at Captain Albert Aguilar National High School, where she provided inclusive instruction to both general and SPED learners and adapted materials to meet diverse needs. Her leadership experience includes serving as a Mathematics Department Head and mentoring and providing instructional support to fellow teachers, reflecting a strong foundation in curriculum implementation and school-wide instructional initiatives. She holds a Bachelor of Science in Chemical Engineering and completed a Teachers Certificate Program at the University of Santo Tomas, Manila, and has passed the Licensure Examination for Teachers.

Abstract

U.S. K–12 education is confronting an increasingly urgent national challenge marked by sustained declines in mathematics achievement and persistent capacity gaps in special education (SPED) services. National assessment trends show historically significant declines in mathematics performance, particularly among vulnerable student populations. At the same time, school systems continue to face staffing shortages, uneven implementation of interventions, and compliance challenges related to individualized academic support. In underserved districts, mainly rural and low-income communities, these systemic constraints often result in delayed intervention, inconsistent progress monitoring, and inequitable academic outcomes for students with disabilities and students requiring Tier 2 and Tier 3 supports.

This white paper proposes a scalable, data-driven mathematics intervention framework aligned with SPED instructional and progress-monitoring requirements to strengthen multi-tiered systems of support (MTSS/RTI), improve intervention fidelity, and expand educator capacity through structured coaching and implementation resources. The framework is designed to produce systemic impact by establishing standardized intervention pathways, reliable data cycles, and replicable district-level toolkits that can be implemented across



multiple sites. The model further reflects established operational practices in U.S. school systems, where districts frequently assign dual roles to educators—such as classroom teacher and instructional coordinator or instructional coach — to address urgent instructional leadership needs and accelerate system-wide improvement. By integrating evidence-based intervention design, data-informed instructional decision-making, and scalable professional development structures, the framework offers a policy-responsive solution to national underperformance in mathematics and inequities in SPED services.

Keywords

Data-driven instruction; mathematics intervention; special education (SPED); MTSS; RTI; Tier 2 intervention; Tier 3 intervention; progress monitoring; instructional coordination; instructional coaching; underserved school districts; rural education; Title I schools; intervention fidelity; curriculum implementation; equitable access; learning recovery; district-wide scalability; academic achievement gaps

Executive Summary

U.S. K–12 education is facing an urgent and widely documented crisis in mathematics achievement and special education service delivery. National assessments show sustained declines in mathematics performance, with record-level drops in key student groups and persistently high percentages of students performing below basic benchmarks.¹ Concurrently, school systems face deepening workforce and capacity shortages, especially in special education, contributing to service delays, inconsistency in intervention delivery, and inequitable outcomes for students with disabilities.²

This white paper proposes a scalable, data-driven, and special education (SPED)-aligned mathematics intervention framework to support underserved K–12 schools. The framework is designed to generate systemic impact by strengthening tiered intervention systems (MTSS/RTI), improving instructional consistency, and expanding educator capacity through embedded coaching and implementation support. The model is explicitly structured to scale beyond a single employer through replicable tools, standardized training modules, evidence-based progress monitoring, and district-level implementation playbooks.

Notably, the model reflects existing operational norms in U.S. school systems, where educators frequently hold **dual roles**, such as classroom teacher and instructional coach, Teacher on Special Assignment (TOSA), or instructional coordinator, to meet urgent districtwide needs in curriculum implementation, teacher support, and intervention fidelity.³ This dual-role structure supports scalability and sustainability because it leverages in-district expertise while strengthening implementation capacity across multiple sites.

I. National Context: The Urgent Need for Math and SPED-Aligned Intervention Systems

A. National Decline in Math Achievement

Federal assessment data confirm a multi-year decline in mathematics performance among U.S. students, including historically large drops among 13-year-olds, with declines that are



both statistically significant and educationally consequential. ¹ These declines reflect deep disruptions in foundational numeracy, problem-solving, and grade-level readiness skills that directly influence future academic success, workforce competitiveness, and STEM participation.

Further national reporting underscores that high school seniors are now at historically low levels in math performance, with a record share of students performing below basic benchmarks. ⁴ These patterns demonstrate an urgent need for scalable and systematic mathematics intervention frameworks that function beyond isolated classroom-level remediation.

B. Growing Demand and Capacity Constraints in Special Education

IDEA-related data indicate that millions of U.S. children receive special education services annually, reflecting a major national educational responsibility and a long-term public investment. ² The Government Accountability Office (GAO) has documented systemic obstacles in special education service delivery, including variability in resources, district-level capacity limitations, and ongoing implementation barriers. ⁵

Workforce shortages compound these challenges. National data indicate that many public schools report understaffing, with frequent shortages in special education roles, contributing to increased strain on service delivery systems and heightened compliance risk. ⁶ Together, these factors establish an urgent and ongoing national need for scalable SPED-aligned frameworks that strengthen instructional delivery, progress monitoring, and implementation support.

II. Problem Statement: Why Current Intervention Practices Are Insufficient

Despite widespread adoption of tiered frameworks such as MTSS and RTI, implementation in mathematics remains inconsistent, and many schools have not established robust mathematics-specific protocols.⁷ Research indicates that weaknesses at leadership and systems levels can undermine intervention planning, reduce monitoring consistency, and isolate intervention responsibilities to a small number of staff rather than a coordinated institutional approach. ⁷

In underserved schools—particularly rural districts and low-income communities—the combination of limited staffing, weak intervention systems, and high SPED service demands produces chronic under-identification of academic needs, delayed support, and underperformance that persists across grade levels.



III. Proposed Solution: A Data-Driven Math Intervention and SPED-Aligned Instructional Framework

A. Framework Design Principles

The framework is grounded in five policy-relevant principles:

1. **Evidence-Based Tiered Intervention (MTSS/RTI)**
Effective mathematics intervention requires strong Tier 1 instruction, reliable screening, evidence-based Tier 2 and Tier 3 interventions, and data-informed decision-making.⁸
2. **SPED Alignment and Inclusion**
The intervention system must be designed to accommodate IEP requirements, differentiated instruction, and compliance-oriented progress monitoring in order to protect educational equity and reduce service gaps.⁵
3. **Validated Screening and Progress Monitoring Tools**
Systematic reviews and meta-analyses emphasize the importance of accurate screening and progress monitoring tools in multi-tier models across literacy and mathematics.⁹
4. **Implementation Fidelity and Capacity Building**
Schools require structured coaching and continuous support to ensure intervention integrity across sites and staff.⁷
5. **Scalable Infrastructure**
Intervention effectiveness depends not only on instructional strategies but also on replication capacity—standardized training modules, district-ready toolkits, shared data systems, and implementation playbooks.

IV. Scalable Components of the Framework

Component 1: Tiered Math Intervention Toolkit

A standardized intervention toolkit supports Tier 2 and Tier 3 math instruction, including:

- diagnostic pathways for identifying skill gaps,
- intervention lesson banks aligned to state standards,
- SPED modifications and differentiated scaffolds,
- fluency and conceptual reasoning modules.

Component 2: Data Cycle and Progress Monitoring System

The model integrates:

- universal screening triggers,
- structured progress-monitoring intervals,
- intervention response thresholds,
- reporting templates aligned with MTSS and SPED documentation expectations.



Component 3: Professional Development and Coaching Model

The framework incorporates embedded educator development through:

- job-embedded coaching,
- collaborative data review cycles,
- intervention fidelity checks,
- teacher capacity-building is aligned with instructional improvement needs.

V. Systemic Impact: How the Framework Produces Broad, Multi-Site Outcomes

The proposed framework is designed to generate systemic impact through:

A. District-Level Improvement

By standardizing intervention pathways and progress monitoring, the model strengthens district consistency and reduces variability in instructional quality. This supports sustainable improvements in:

- math proficiency rates,
- grade-level readiness,
- special education service effectiveness,
- compliance alignment with IDEA-related requirements.²⁵

B. Equity in Underserved Communities

Under-resourced districts often lack the staffing and infrastructure needed to implement robust MTSS/RTI. The proposed model helps close opportunity gaps by making intervention systems accessible and operational even in lower-capacity contexts.

C. Long-Term Workforce and Economic Relevance

Mathematics performance affects graduation outcomes, college readiness, and access to the STEM pipeline, all of which have long-term national economic implications. Declining national test scores underscore the urgency of scalable math intervention systems as a public priority.¹⁴

VI. Benefit Beyond a Single Employer: Replicability and Scalability

The framework is designed for replication through:



1. **District-Ready Implementation Playbooks**
A formal guide outlining staffing models, training schedules, intervention fidelity metrics, and data protocols.
2. **Modular Training and Professional Learning Units**
Training modules are designed to be implemented across multiple districts and states, supporting both in-person and online educator development.
3. **Reusable Evaluation Templates and Dashboards**
Standardized reporting tools allow districts to track intervention progress, SPED alignment, and academic outcomes consistently.
4. **Cross-District Coaching Model**
Coaches and coordinators can support multiple sites through rotation schedules, virtual coaching, and district-supported implementation systems.

VII. Policy Justification: Dual Role Structures Are Standard in U.S. District Practice

Many U.S. school systems formally structure instructional improvement work through **dual-role positions** in which licensed teachers serve as both classroom educators and instructional coaches/coordinators. These roles often fall under titles such as:

- **Teacher on Special Assignment (TOSA)**
TOSA job descriptions commonly include curriculum implementation, coaching, professional development, multi-site support, and leadership in instructional initiatives.³
- **Instructional Coach / Special Education Instructional Coach**
District job descriptions frequently define these roles as supporting teacher practice, SPED compliance, instructional strategies, and capacity building.¹⁰

These dual-role structures exist because districts must expand instructional leadership capacity rapidly without relying solely on administrative hires. They also improve sustainability by ensuring that coaching and coordination roles remain grounded in classroom realities, while simultaneously enabling district-wide implementation of systemic programs.

Accordingly, the proposed framework is feasible and policy-consistent because it builds upon established district staffing norms and job functions already recognized across school systems.³¹⁰

VIII. Implementation Strategy for Underserved Districts

The framework can be implemented through a phased approach:

Phase 1: District Needs Assessment

- baseline skill assessment analysis,
- SPED and intervention workflow audit,
- staffing and resource mapping.



Phase 2: Pilot Implementation

- select pilot schools (e.g., Title I or rural sites),
- implement Tier 2 and Tier 3 protocols,
- train pilot educators.

Phase 3: District-Wide Scale

- replicate playbooks across sites,
- expand coaching and monitoring systems,
- align with district MTSS/SPED structures.

Phase 4: Continuous Improvement

- analyze data at intervals,
- refine intervention modules,
- adjust staffing and training based on evidence.

Conclusion

A scalable, data-driven mathematics intervention framework aligned with SPED instructional requirements addresses urgent national needs: widespread declines in mathematics achievement, persistent inequities in underserved communities, and systemic capacity constraints in special education delivery.¹²⁵⁶

By integrating tiered intervention systems, validated progress monitoring, implementation coaching, and replicable district-level tools, the proposed framework supports systemic impact and scalable benefit beyond a single employer. Moreover, it reflects established district staffing practices in which educators routinely function in dual roles, such as teacher-instructional coach or teacher-instructional coordinator, to meet urgent instructional and compliance needs.³¹⁰

This framework is therefore positioned as a policy-responsive, evidence-informed, and scalable solution to one of the most urgent public education challenges in the United States today.

Endnotes

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